REGULAR MEETING AGENDA

Wednesday, February 17, 2016 - 6:00 p.m. CCRPC Offices; 110 W. Canal Street, Suite 202 Winooski, VT 05404



5:30 BOARD TRAINING - Water Quality, Energy and Brownfields - Melanie, Dan & Pam

CONSENT AGENDA – NONE

DELIBERATIVE AGENDA

- 1. Call to Order; Changes to the Agenda
- 2. Public Comment Period on Items NOT on the Agenda
- 3. Action on Consent Agenda (MPO Business)4. Approve Minutes January 20, 2016 CCRPC Board Meeting*
- 5. UPWP Amendment: Chittenden Opiate Burden Reduction Alliance*
- 6. South Burlington Comprehensive Plan*
- 7. Changes to Sidewalk Grant Program*
- 8. Draft ECOS Plan Updates (public hearing version to be sent on Friday, 2/12)
- 9. H.249 Council of Governments bill*
- 10. Executive Director's Updates
 - a. MOU with VTrans and CCTA
 - b. ECOS Annual Report
 - c. UPWP Update
 - d. Monthly report (to be sent separately)
- 11. Committee/Liaison Activities & Reports *
 - a. Executive Committee (draft minutes: (Draft minutes Feb. 3, 2016)
 - ii. Act 250/Sec 248 letters*
 - b. Transportation Advisory Committee (draft minutes February 2 2016)*
 - c. Planning Advisory Committee (PAC) (draft minutes January 13, 2016)*
- 12. Members' Items, Other Business

13. Adjourn

(Information, 5 minutes)

(Information; 5 minutes)

(Action; 2 minutes)

(Action; 5 minutes)

(Action; 30 minutes)

(Discussion; 10 minutes)

(Discussion; 20 minutes)

(Discussion; 30 minutes)

(Information; 5 minutes)

(Action; 5 minutes)

The February 17th Chittenden County RPC meeting will air on Thursday, March 3, 2016 at 8:00 p.m. and repeat on Friday, March 4th at 1 and 7 a.m. and be available online at: http://www.cctv.org/watch-tv/programs/chittenden-county-regional-planning-commission-56

Upcoming Meetings - Unless otherwise noted, all meetings are held at our offices:

- Transportation Advisory Committee Wednesday, March 2, 2016 9:00 a.m.
- Clean Water Advisory Committee Wednesday, March 2, 2016, 10:45 a.m. (tentative)
- Executive Committee, Wednesday, March 2, 2016; 5:45 p.m.
- UPWP Committee, Thursday, March 3, 2016; 5:30 p.m.
- Planning Advisory Committee, Wednesday, March 9, 2016, 2:30 p.m.
- CCRPC Board Training Wednesday, March 16, 2016; 5:30 p.m.
- CCRPC Board Meeting Wednesday, March 16, 2016; 6:00 p.m.

In accordance with provisions of the Americans with Disabilities Act (ADA) of 1990, the CCRPC will ensure public meeting sites are accessible to all people. Requests for free interpretive or translation services, assistive devices, or other requested accommodations, should be made to Emma Vaughn, CCRPC Title VI Coordinator, at 802-846-4490 ext. *21 or evaughn@ccrpcvt.org, no later than 3 business days prior to the meeting for which services are requested.

1 2 3	Chittenden County Regional Planning Commission Regular Meeting & Public Forum Minutes					
4			DRAF	Т		
5	Date:	Wednesday, Ja	nuary 20, 2016			
6	Time:	6:00 p.m.				
7	Place:	•	110 W. Canal Street, Su	•	·	
8	Present:	Bolton:	Joss Besse	Buels Gore:	David Scherr	
9		Burlington:	Andy Montroll	Charlotte:	Marty Illick (6:22)	
10		Colchester:	Marc Landry	Essex:	Jeff Carr	
11		Essex Junction:	Dan Kerin	Hinesburg:	Andrea Morgante	
12		Huntington:	Barbara Elliott	Jericho:	Catherine McMains	
13		Milton:	Lou Mossey	Richmond:	Absent	
14		St. George:	Jeff Pillsbury	Shelburne:	John Zicconi	
15		So. Burlington:	Chris Shaw	Underhill:	Brian Bigelow	
16		Westford:	David Tilton	Williston:	Chris Roy	
17		Winooski:	Mike O'Brien	VTrans:	Amy Bell	
18		Bus/Industry:	Absent	Socio/Econ/He	ousing: Justin Dextradeur	
19		Cons/Environ:	Don Meals			
20	Ex-Officio:	fficio: BIA: Amanda Hanaway-Corriente			nt	
21		FHWA: Absent				
22	Others:	ers: Scott Moody, CCTV			urlington resident	
23		Diane Carmina	ti		-	
24	Staff:	taff: Charlie Baker, Executive director			Dan Albrecht, Senior Planner	
25	Pam Brangan, GIS/Data/IT Manager			Eleni Churchill, Trans. Program Manager		
26		Forest Cohen, Business Manager			Bryan Davis, Senior Trans. Planner	
27		Chris Dubin, Transportation Planner			Bernie Ferenc, Trans. Business Manager	
28			e, Sr. Trans. Planner	Peter Keating, Sr. Trans. Planner		
29		Lee Krohn, Sen		Regina Mahony, Planning Program Manager		
30		Melanie Needle, Senior Planner			Sai Sarepalli, Trans. Planning Engineer	
31	Emma Vaughn, Communication Manager					
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1. <u>Call to order; changes to the agenda.</u> The meeting was called to order at 6:03 p.m. by the Chair, Andy Montroll. He thanked Lee Krohn and Dan Albrecht for the board training on Emergency Management and Mitigation that was held at 5:30 p.m.

2. Public Comment Period for item NOT on the Agenda. Mr. Serrill Flash is a Burlington resident who is interested in transportation in the county. He has developed a fantasy over the past couple of years that it is possible for people to drive the speed limit or less. He wondered if there are any infrastructure changes or plans toward making his fantasy come true. Members said law enforcement. He has a selfish point of view because he is a year-round bicyclist. He knows Burlington has a 25-mile-per-hour speed limit, but he commutes to all areas of the county, even on Route 15 and Susie Wilson Road to Essex and that is very difficult route for pedestrians. He works with Local Motion and Burlington on bike issues and is concerned about the number of accidents in the region, especially at either end of the Winooski River Bridge. He feels this issue is more than education or law enforcement. He's sure infrastructure plays a big part of it, but he doesn't know all the parts and he's here to see what else might be done. We should put our money where our mouth is and work on safety concerns. Charlie said we provide services to our municipalities by

doing speed studies where we recommend appropriate speed and where signage might be installed. We also consider safety when we perform scoping studies to develop a project. Mr. Flash said he spoke to a couple of our interns two years ago who verified that the average speed on East Avenue was 35-40 mph. He is wondering if we can work on a miracle to solve this. Andy thanked him for bringing us his concerns. Bryan Davis gave his contact information so we could work with him. Andrea Morgante thanked Mr. Flash for his comments and said it was appropriate for him to come here and for us to advocate for safe roads. We are in charge of the safety for bikes and pedestrians; and it's our job to consider all of this in our discussions and policies.

3. Action of Consent Agenda. There was nothing on the consent agenda.

4. <u>Approve Minutes of November 18, 2015 CCRPC Board Meeting.</u> MIKE O'BRIEN MADE A MOTION, SECONDED BY JEFF CARR TO APPROVE THE MINUTES OF NOVEMBER 18, 2015 WITH CHANGES. Jeff has a question about the minutes and offered some changes to clarify:

Page 2—Beginning at the start of Line 21 through Line 29. "scoping study does not guarantee project advancement. VTrans reserves the right to advance an alternative that is different from the municipally-preferred alternative. Jeff Carr wondered why we would include language in the MOU that said VTrans can do whatever they please with respect to the preferred alternative. Amy said this doesn't have to be in the MOU because after scoping is done, the project development process continues at VTrans and things are taken to the public and choices are made. Charlie said the process has been that VTrans presents their preferred alternative to the municipality. Jeff Carr would like to have VTrans include an explanation of why they were implementing want to do a different alternative if it was not the preferred alternative of the municipality. He was hopeful that the host community would be considered more of a partner in any public outreach process—versus just being considered a stakeholder in any VTrans outreach effort for a project. "Discussion continued about communication to the municipality with the rationale for the change. Page 3 Beginning at the start of Line 15 through Line 21:

Dan Kerin said Essex and Essex Junction are looking to share services. They're looking to merge the highway departments; they've consolidated tax billings and unified the manager position; and all departments are working together. They're also looking into having employees from the town and village to be paid under one payroll system. The village plan will be incorporated as part of the town plan. Jeff noted the effort included a 2½ year study evaluating the delivery of services department-by-department. When they did a bond issue, they did a huge public information effort to show savings. Essex and Essex Junction also recently merged the two school districts along with Westford.

Catherine noted a change on page 3, line 25, to verify that this is the "Riverside village center", as they have three village centers.

VOTE: MOTION CARRIED TO APPROVE THE MINUTES AS CORRECTED WITH ABSTENTIONS FROM JOHN ZICCONI, DON MEALS, AND DAVID SCHERR.

5. <u>Public Forum for FY17 UPWP</u>. Bryan Davis explained that this begins the planning of the work program and budget for the next fiscal year. We hold the forum to let folks have a say. He explained the public outreach effort we make with formal applications due on January 22, 2016. He has received applications for half of the communities already. The UPWP committee will meet three times between January 28th and the end of March to develop the work program. There were no members of the public present, but at Andrea's suggestion we will leave this open until the end of the meeting.

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6. Approval of 2016 Jericho Town Plan. Regina reported that the Planning Advisory Committee (PAC) reviewed the plan and held a public hearing. The Town has approved the plan. Catherine McMains said they began the review of the town plan with an on-line survey and had 335 comments on it. Charlie noted there is a resolution in the board packet. JOSS BESSE MADE A MOTION, SECONDED BY CATHERINE MCMAINS, TO APPROVE THE JERICHO TOWN PLAN AND CONFIRM THE TOWN OF JERICHO'S PLANNING PROCESS IN ACCORDANCE WITH THE RESOLUTION IN THE PACKET. Charlie noted that only municipalities can vote on this. MOTION CARRIED UNANIMOUSLY.

- 7. Warn a Public Hearing for ECOS Plan Update. Regina noted that the Long Range Planning Committee (LRPC) has been working on the update of the ECOS Plan. The updates are just the items that we are required to do to be in compliance with ACCD/VAPDA's regional plan review. We need to warn a public hearing for March tonight because if wait until the February meeting, we won't meet the 30-day warning period. After the public hearing we will incorporate any comments received during the 30-day comment period. They will make changes and hold a second public hearing. CHRIS SHAW, MADE A MOTION, SECONDED BY MARC LANDRY, TO WARN THE FIRST PUBLIC HEARING FOR THE ECOS PLAN AMENDMENTS FOR WEDNESDAY, MARCH 16, 2016 AT 6:00 P.M. MOTION CARRIED UNANIMOUSLY.
- 8. FY16 Mid-Year Adjustment Approval. Charlie noted that we will be voting on this in two parts. One for the transportation portion, which is an MPO vote; and the full board on the entire UPWP and budget. Charlie explained changes in the UPWP which are highlighted in yellow. Changes include additions or deletions to descriptions and deliverables or in the consultant dollars needed for a given task – either correcting the amount carried forward from FY15 or reduction in consultant dollars that will get spent by June 30th; or additional funds to complete the project. The last two columns give the original budget by task and the difference between that and the Mid-year. Many of the tasks have changes because we have had staff adjust the hours they had budgeted to reflect what projects they are actually working on. If the entire row is yellow, it is either a new project we hadn't anticipated or it was a task from FY15 we had thought would be completed by last June 30th and it wasn't. When Andrea asked if changes in staff hours will affect municipal match, Charlie clarified that if staff is doing work such as zoning bylaws, and we estimated more than budgeted we probably wouldn't ask, unless there is a large change in scope. Jeff Carr noted that we often have left over match so we would use that for changes. JEFF CARR MADE A MOTION THAT WE APPROVE THE MID-YEAR ADJUSTMENT FOR THE NON-TRANSPORTATION PORTION AS PROPOSED. MARC LANDRY SECONDED AND THE MOTION CARRIED UNANIMOUSLY.

JEFF CARR MADE A MOTION THAT WE APPROVE THE TRANSPORTATION PORTION OF THE MID-YEAR ADJUSTMENT AS PROPOSED. MARC LANDRY SECONDED. VOTE:

Bolton	Yes	Burlington	Yes (4)	Charlotte	Yes
Colchester	Yes (2)	Essex	Yes	Essex Junction	Yes
Hinesburg	Yes	Huntington	Yes	Jericho	Yes
Milton	Yes	Richmond	Absent	St. George	Yes
Shelburne	Yes	So. Burlington	Yes (2)	Underhill:	Yes
Westford	Yes	Williston	Yes	Winooski	Yes
VTrans	Yes				

THE MOTION CARRIED WITH 23 OF 24 VOTES; AND 17 OF 18 MUNICIPALITES. Jeff Carr asked if consultants were not moving projects along because they were using us to fill in their open time, as had happened in the past. Charlie said some projects were delayed in starting while we re-

- organized the management on the transportation side and Eleni was just coming on board and it was not the fault of the consultants.
 - 9. <u>ITS Plan Update Presentation and Approval.</u> Eleni Churchill noted that Sai Sarepalli is the project manager for the 2016 ITS plan update. The last time we updated the ITS plan was in 2005. One of the reasons we need to update the ITS Architecture Plan is to get federal funding for any regional ITS projects in our area; and we have some significant projects proposed for the region. The plan looks at all the new technology out there and how to use it to get more efficient highways in our region.

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Sai gave a PowerPoint presentation starting with what is ITS (Intelligent Transportation Systems), what the ITS plan is, why we need it, objectives and outcomes and why it's important. ITS promotes the use of advance technology in an integrated manner to make travel safer, faster and more efficient. It can be used for Freeway Management; Emergency Services; Traveler Information; Traffic Control; Control Centers; and Automatic Vehicle Locators. Sai explained how ITS works in each of those instances. For example, intelligent traffic control systems help reduce time spent stopped at red lights by signal phase and timing based on real-time traffic information, optimization and coordination of signals; reliable vehicle detection system; adaptive signal control and transit signal priority. A lengthy discussion ensued about Google app that can give travelers this information right now. Justin pointed out that Google is good for major routes and trip planning but the local information can give updates on when to change signals and adapt to current conditions on a local basis. Sai then reviewed the plan process and noted that it includes Strategic Deployment Plans for things we can do short term (0-3 years); medium term (4-7 years); and long term ((8+ years). There was a question and answer period. CCRPC and VTrans applied for a federal grant last year to work on Real Time Traffic monitoring using Bluetooth in five corridors in the region. We are currently developing an RFP to hire a consultant. Sai showed the study corridor and gave the benefits of real-time traffic monitoring. Charlie noted that one of the benefits from this is to get these corridors connected to each other and VTrans' system. We are also looking at Adaptive Signal Control feasibility for Williston Road to Hinesburg Road and Dorset Street and Sai reviewed the benefits, which include: continuously distribute green light time equitably for all traffic movements; improve travel time reliability by progressively moving vehicles through green lights and reduce congestion by creating smoother flow.

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ITS next steps include incorporating short-term, high priority projects into the TIP; incorporate ITS/Operations into Long Range Plan; consider incorporation of Operational/ITS strategies into capital projects; provide input to VTrans ITS Architecture and Plan; update ITS architecture when new projects are implemented. Don Meals said another question we need to ask is "Are there services that already exist on smartphone apps? Jeff Carr said some of these were discussed in the Circ alternatives process. It was noted that this technology allows us to upgrade our controls, etc. We're also getting more data point in these corridors. Andrea said the focus seems to be on vehicle and transit – what are we doing for pedestrians. Who's holding the data and who's sharing it. Sai said each project will consider bike/pedestrians, etc. in the development process. When Andrea asked if there is timing for pedestrians wait time, Sai said yes, they will be considered. Discussion continued about data, and privacy issues using vehicle licenses, cameras, etc. Justin said EZ Pay is the only system that can send automatic tickets. It was noted that prioritization of projects will consider how easy the project is to implement and if it's low cost; and will happen in the TIP process. Charlie said there may be a generic project line for ITS projects, so specific projects might not show up. We are trying to avoid any capacity expansion projects by making ITS improvements. JOHN ZICCONI MADE A MOTION, SECONDED BY CHRIS SHAW, TO ADOPT THE RESOLUTION FOR THE ITS PLAN. MOTION CARRIED UNANIMOUSLY.

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10. Approve District Leveling recommendations. Christine Forde noted that we've done this for the past couple of years to provide information to VTrans. Leveling is a thin coat of pavement to give roads a bandaid until more extensive paving can be done. She described the process. There are two projects in Chittenden County: VT2A in St. George-Williston – Ayer Road to Hurricane Lane (3.8 miles); and VT 15 in Westford-Cambridge - Cowie Road north to Blanchard Road (3.5 miles). Discussion ensued about whether a leveling project would change the road condition to move it higher or lower on the list. Amy said it would certainly improve the condition, but it would remain on the list in its place. JEFF CARR MADE A MOTION, SECONDED BY MIKE O'BRIEN, THAT WE APPROVE THE PRIORITIZED DISTRICT LEVELING PROJECT LIST AND FORWARD OUR 20% AS LISTED. MOTION CARRIED UNANIMOUSLY, WITH JEFF PILLSBURY ABSTAINING.

11. Executive Director's Updates:

- a. Legislative Breakfast. discussed later.
- b. ECOS Annual Report. Charlie noted that this is the time of year that Melanie does a ton of work on updating the ECOS scorecard. Melanie gave a brief demonstration of the ECOS scorecard. It can be viewed at www.ECOSproject.com, then click on Annual Report and then follow the link to the ECOS scorecard. The indicators are based on the four broad goals and sub-goals of the ECOS plan. The slider bar is important because its position gives varying amounts of data. The time period shows the year of the most current data we have. The majority of the data is updated annually, others less frequently. She described what the arrows indicate: red is negative trend; green is positive trend and black means no judgement. When Melanie talked about the rental property vacancy rates and said the rate for Burlington & Winooski is 3.7% is the highest since 1993, Justin said this a point in time snapshot on projects built, but not yet leased so he wouldn't rely too much on that because new units tend to take one to two months to rent. You have to look at the long-term trends. Melanie said they collect the data in June and December. When someone suggested maybe we want to add other indicator, Charlie noted that we started with about 80 in 2012 when the plan was adopted and now we have about 100, so we are reviewing this each year. A lengthy discussion continued about being careful how we use the data if we don't know where it came from. We need to put caveats on some of the indicators so folks can correctly interpret the data. Charlie said we're working with the partners and trying to get the story. We're at the early stages of this and we haven't tried to drive policy yet. Perhaps when the plan is updated, we'll need this level of detail. The ECOS Annual Report from partners will be out next week and this is very much a shared process with the Chamber, GBIC, Medical Center, UVM, United Way, municipalities, and state agencies. Melanie will add a note on each indicator to show where data came from, as the Health Department does.
- c. MOU with VTrans/CCTA. Charlie noted we are down to 2-3 sentences for review. We're hoping this is on the February board agenda. Amy said this is at FHWA to get their feedback.
- d. CCRPC 50th Anniversary. Charlie said Emma is working on a communication plan and we will have the celebration at our June annual meeting.
- e. Monthly Report. This will be sent out next week.
- a. Legislative Breakfast. Charlie noted there were close to 60 people there. We got favorable responses verbally, but we did not get much feedback to our electronic survey. Jeff Carr suggested we not ask for things from the legislators, but lend some support to them. Justin Dextradeur suggested we offer staff as resources, as well as the ECOS Indicators. Jeff Carr said the gubernatorial candidates should be encouraged to attend in election years.
- f. Legislative update. Charlie noted the COG bill is having a hearing in front of Govt. Operations Committee tomorrow. We have towns in Chittenden County on both sides of the issue. He had

1	a difficult discussion in Milton on Monday regarding this issue. They have concerns that RPC
2	would tell the towns what to do. The bill submitted by VTrans on stormwater utilities is in
3	committee.
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5	12 Committee/Liaison Activities & Reports. Andrea had a question on the Executive Committee
6	minutes regarding Exit 1. Members explained.
7	
8	13. Members Items: Other business. There was none.
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10	14. Adjourn. JEFF CARR MADE A MOTION, SECONDED BY MARC LANDRY TO ADJOURN AT 8:00 P.M.
11	MOTION CARRIED UNANIMOUSLY.
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13	Respectfully submitted,
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15	Bernadette Ferenc
16	Transportation Business Manager



Chittenden County Regional Planning Commission

February 17, 2016

Agenda Item 5: UPWP Amendment: Chittenden Opiate Burden Reduction Alliance

Issues:

CCRPC has been asked to serve as the backbone organization of a collective impact effort to reduce the burden of opiate disorders in Chittenden County. The Alliance steering committee includes the leaders of UVM-Medical Center, United Way of Chittenden County, Chittenden County State's Attorney, Howard Center, City of Burlington, Green Mountain Care Board, Agency of Human Services, including the Departments of Health, Corrections, Children & Families, and Mental Health. The Alliance is obtaining \$300,000/year for the next three years to accomplish this work.

CCRPC was asked to be the backbone organization because we have no advocacy position or service role in this work. Therefore, we can be a neutral facilitator, data analyst, and fiscal agent which are the roles of a backbone organization. It is anticipated that we will have to hire a project manager/facilitator and a data manager/analyst for this work. There will be minimal impact to the rest of our operation as this work will be separate, including the staff. It is likely that the two staff may be located in one of the steering committee member's offices, but that has not yet been determined. If we had to, we could fit them in our office.

The proposed amendment to the FY16 UPWP is as follows:

Task # - 5.3.4

Title – Chittenden Opiate Burden Reduction Alliance (COBRA)

Description - COBRA's purpose is to "Reduce the burden of opiate use disorders in Chittenden County using a Collective Impact approach that will improve public health and public safety outcomes." The principles of COBRA are: timely and accurate information and data to inform effective strategies using aligned and, when necessary, rapid deployment of resources combined with relentless follow-up and assessment. CCRPC will serve as the fiscal agent and hire and manage two staff to support this project: a project manager/facilitator and a data manager/analyst.

Deliverables – Successfully facilitate the Alliance steering committee to 1. Gain the authority to request information, 2. Address systems issues involved in data sharing and confidentiality, 3. Direct information sharing or analysis, 4. Identify shared metrics, 5. Develop a collective process for prioritizing strategies, 6. Ensure accountability for strategy implementation and evaluation.

End Date - June, 2019

Budget - \$300,000 from other grant sources.

Executive Committee

The Executive Committee recommends that the CCRPC amend the FY16

UPWP as described above.

Recommendation:

Staff

Staff recommends that the CCRPC amend the FY16 UPWP as described

Recommendation: above.

Staff Contact: Contact Charlie Baker with any questions: cbaker@ccrpcvt.org, 846-4490

ext. *23.



Chittenden County Regional Planning Commission February 17, 2016

Agenda Item 6: South Burlington Comprehensive Plan Approval and Confirmation

Issues:

The City of South Burlington has requested, per Title 24 V.S.A §4350, that the Chittenden County Regional Planning Commission (1) approve its 2016 Comprehensive Plan; and (2) confirm its planning process.

Attached is the proposed Resolution of approval and the staff report to the Planning Advisory Committee. The Planning Advisory Committee met on January 13, 2016 and recommended that the Plan, and the municipal planning process, should be forwarded to the CCRPC Board for approval. This meeting served as the public hearing for the Plan and was warned as such.

The Plan has been adopted by the City of South Burlington City Council on February 1, 2016 without changes. Staff is recommending approval by the CCRPC Board at this time.

Please note that municipal planning process confirmation and plan approval decisions shall be made by majority vote of the commissioners representing municipalities, in accordance with the bylaws of the CCRPC and Title 24 V.S.A.§ 4350(f).

Planning Advisory Committee Recommendation:

The Planning Advisory Committee held a public hearing and reviewed the Plan on Wednesday, January 13, 2016 at the CCRPC Offices and made the following motion:

The PAC finds that the draft 2016 South Burlington Comprehensive Plan, as submitted, meets all statutory requirements for CCRPC approval, and that the municipality's planning process meets all statutory requirements for CCRPC confirmation.

Upon notification that the Plan has been adopted by the municipality, CCRPC staff will review the plan, and any information relevant to the confirmation process, for changes. If staff determines that changes are substantive, those changes will be forwarded to the PAC for review. Otherwise the PAC recommends that the Plan, and the municipal planning process, should be forwarded to the CCRPC Board for approval.

Executive Committee Recommendation:

NA

Staff recommends that the CCRPC Board approve South Burlington's Comprehensive Plan and confirm the City of South Burlington's planning process in accordance with the attached resolution.

For more information contact:

Regina Mahony, Planning Program Manager 802-846-4490 x28; rmahony@ccrpcvt.org

CCRPC Formal Staff & PAC Review – 2016 South Burlington Comprehensive Plan January 13, 2016 PAC Meeting

Staff Review of the 2016 South Burlington Comprehensive Plan Emily Nosse-Leirer, CCRPC Planner January 13, 2016

The City of South Burlington has requested, per 24 V.S.A §4350, that the Chittenden County Regional Planning Commission (1) approve its 2016 Comprehensive Plan; and (2) confirm its planning process.

This draft 2016 Comprehensive Plan is a major rewrite of the 2011 Comprehensive Plan. Information from community engagement and studies and work completed by City committees and boards, regional entities and private organizations is incorporated. The first part of the plan, the community assessment, is based on discussion of four "colors" of infrastructure: social, grey (transportation infrastructure and energy), blue (water and wastewater) and green (environmental, recreational and agricultural). The second part is a land use plan addressing five distinct land use planning areas.

Discussion of quality of life, housing affordability, economic policy and long-term sustainability has been strengthened, as have linkages between this plan and policy presented in other studies and adopted plans.

CCRPC staff completed an informal review of a draft of the 2016 South Burlington Comprehensive Plan in June 2015, and the PAC offered comments at the July 8, 2015 meeting. The South Burlington Planning Commission held formal public hearings on October 20 and 27, 2015. The Planning Commission voted on November 3rd to send the draft plan to the City South Burlington City Council. The City Council held its first public hearing on December 15 and will hold its second public hearing on February 1.

Following the Chittenden County Regional Planning Commission's (CCRPC's) *Guidelines and Standards for Confirmation of Municipal Planning Processes and Approval of Municipal Plans (2013)* and the statutory requirements of 24 V.S.A. Chapter 117, I have reviewed the draft 2016 South Burlington Comprehensive Plan to determine whether it is:

- Consistent with the general goals of §4302;
- Consistent with the specific goals of §4302;
- Contains the required elements of §4382;
- Compatible with the 2013 Chittenden County Regional Plan, entitled the 2013 Chittenden County ECOS Plan (per §4350); and
- Compatible with approved plans of other municipalities (per §4350).

Additionally, I have reviewed the planning process requirements of §4350.

Staff Review Findings and Comments

- 1. The 2016 South Burlington Comprehensive Plan is consistent with all of the general goals of §4302. See the attached Appendix A submittal that describes how the Plan is consistent with these goals.
- 2. The 2016 South Burlington Comprehensive Plan is consistent with the <u>specific goals</u> of §4302. See the attached Appendix A submittal that describes how the Plan is consistent with these goals.
- 3. The 2016 South Burlington Comprehensive Plan contains the <u>required elements</u> of §4382. See the attached Appendix A submittal that describes compliance with these required elements.

CCRPC Formal Staff & PAC Review – 2016 South Burlington Comprehensive Plan January 13, 2016 PAC Meeting

- 4. The 2016 South Burlington Comprehensive Plan is generally compatible with the planning areas, goals and strategies of the 2013 Chittenden County Regional Plan, entitled the 2013 Chittenden County ECOS Plan.
- 5. The 2016 South Burlington Comprehensive Plan is compatible with the <u>municipal plans</u> for Shelburne, Williston, Burlington, Colchester, Essex, Essex Junction and Winooski.
- 6. South Burlington has a <u>planning process</u> in place that is sufficient for an approved plan. In addition South Burlington has provided information about their planning budget (attached) and CCRPC finds that South Burlington is maintaining its efforts to provide local funds for municipal and regional planning.

Additional Comments/Questions:

In the initial review completed in June 2015, CCRPC staff made a number of suggestions. An updated memo is provided as an attachment, which shows the way the suggestions were incorporated. Specifically, staff brought up two issues related to whether the June draft met statutory requirements. Both issues were resolved, described below.

- <u>Flood Resilience</u>: In June, staff expressed concern over whether the plan addressed flood resilience adequately.
 - o In the current draft, Section 2.4, "Blue Infrastructure," contains narrative about flood resilience as well as associated objectives and strategies. The plan also references the South Burlington All Hazard Mitigation Plan.
- Water Quality: In June, staff expressed concern over whether the plan met new statutory requirements established by the Clean Water Act, specifically the addition of a planning goal related to water quality (24 V.S.A. Section 117 § 4302 Goal 6 (B): Vermont's water quality should be maintained and improved according to the policies and actions developed in the basin plans established by the Secretary of Natural Resources under 10 V.S.A. § 1253).
 - O Though the plan does not directly mention the Winooski River Basin Water Quality Management Plan, it does describe the extensive actions taken by the City to improve and maintain water quality, including adopting low impact development stormwater standards and creating a stormwater utility. The plan is clearly consistent with the goals of the Winooski Basin Plan.

CCRPC Staff have no other recommendations, however we would like to commend the City on this Plan for the following reasons:

- 1. The plan clearly draws on the extensive relevant work being completed by City agencies, committees, staff, the school district, and volunteers. For example, very clear links are drawn between the work of the Affordable Housing Committee and the objectives and strategies described in the Housing section (Section 2.2 B).
- 2. Overall, this is an extremely well-written and comprehensive plan.

Proposed Motion & Next Steps:

PROPOSED MOTION: The PAC finds that the draft 2016 South Burlington Comprehensive Plan, as submitted, meets all statutory requirements for CCRPC approval, and that the municipality's planning process meets all statutory requirements for CCRPC confirmation.

Upon notification that the Plan has been adopted by the municipality, CCRPC staff will review the plan, and any information relevant to the confirmation process, for changes. If staff determines that changes are substantive, those changes will be forwarded to the PAC for review. Otherwise the PAC recommends that the Plan, and the municipal planning process, should be forwarded to the CCRPC Board for approval.



Chittenden County Regional Planning Commission

February 17, 2016

Agenda Item 7: Changes to Sidewalk Grant Program

Issues: VTrans has proposed the deletion of the Chittenden County Sidewalk Program from

the FY17 budget. This program has been funded at \$300,000 the past two years and

\$250,000 in previous years.

Attached is a one page overview of the proposed bike/ped program funding for FY17 that VTrans developed for the legislature. Following that page are two pages

prepared by VTrans which provide more detail and background on the change and available funding programs.

This was reviewed and discussed at the TAC and Executive Committee. Individual TAC members were digesting the changes and trying to determine if they had strong opinions. One concern that came up was the increase in local match required for

federally-funded construction projects from 10% local match to 20%.

This is a discussion item as there are no recommendations from the TAC or Executive

Committee to the CCRPC board.

TAC The TAC reviewed the information and took no position. Individual

Recommendation: municipalities may follow-up with their legislators.

Executive The Executive Committee has asked the Director to communicate

Committee concerns about the loss of the program to VTrans and Chittenden County

Recommendation: legislators on the Transportation Committees.

Staff NA

Recommendation:

Staff Contact: Contact Charlie Baker with any questions: cbaker@ccrpcvt.org, 846-4490

ext. *23.

WHAT'S NEW FOR THE BICYCLE AND PEDESTRIAN PROGRAM IN SFY17?

Following a 7-year hiatus which began in SFY05, the Agency began funding new projects within the Bicycle & Pedestrian (B/P) Program through a competitive grant program in SFY12. In SFY12, approximately \$2,000,000 in federal funds were allocated for new projects; in subsequent years that amount has risen to \$4,000,000.

Funding Ratios

The Agency currently has two programs that fund bicycle and pedestrian improvements, the Transportation Alternatives (TA) Program and the B/P Program. Parameters for the TA Program are in state statute (Title 19, Chapter 1 §38); state statute requires that grant recipients pay the full matching share required for the projects. Furthermore, the Transportation Alternatives Grant Committee decided that scoping studies would be funded at the ratio of 50% federal funds and 50% local funds. The SFY17 budget proposal is predicated on projects within the B/P Program being funded at the same ratio as the TA Program. Furthermore, it proposes that funding for state funded projects be in line with transportation projects funded through the Downtown Program administered by the Agency of Commerce and Community Development.

	Funding Ratio in SFY16 Program	Funding Ratio in SFY17 Program
Scoping Studies	90% Fed/ State + 10% Local	50% Federal + 50% Local
State Funded Construction Projects	80% State + 20% Local	50% State + 50% Local
Federally Funded Construction Projects	90% Fed/ State + 10% Local	80% Federal + 20% Local

New and/ or Increased Funding Levels

New Awards for State Aid Construction Projects: SFY16 was the first year that the state proposed a line item for new awards for state aid construction projects – targeted for small scale improvements. The amount in SFY16 was \$150,000; the proposal in SFY17 increasing this to \$300,000 which will leverage \$300,000 in local funds for a \$600,000 investment in state only funded projects. Please see section above for pro rata share changes.

Local Motion ST BP16() – Ferry Operation: The Island Line Trail utilizes a bike ferry to make the connection across the Lake Champlain causeway from Colchester to South Hero. Local Motion stepped up to the plate and secured funding, and took all responsibility for the ferry and necessary improvements for its operation. In addition to purchase of a ferry, their efforts included improvements to the ramps and docks, turnarounds on each side of the cut, installation of viewing/ fishing platforms, repairs to the causeway, and installation of wave attenuators to ensure safe and dependable operation of the ferry. They also agreed to providing the day to day operational responsibilities of this ferry. The \$60,000 included in the SFY17 budget is approximately ½ of the cost to operate the ferry. VTrans recognizes the regional importance of this facility and thus would like to support Local Motion in sharing the cost of operation. VTrans supports Local Motion recognizing Local Motion's long history of supporting efforts in the region and the setbacks they have faced over the years from natural events. By financially supporting Local Motion, it will also allow them to focus their efforts on enhancing their membership and finances to ensure they can continue supporting this regional bike ferry connection for the foreseeable future.

Statewide ST BP16() – **VYCC:** VTrans has supported the operations of the Vermont Youth Conservation Corps (VYCC) for many years through federal transportation enhancement (TE) funding. Changes in the eligibility of the program and the difficulties meeting all the federal requirements have put this in jeopardy. The SFY17 budget proposal includes \$100,000 of state funds, approximately one-half of the former commitment of TE funds, so that this program can continue through a three-way partnership of VTrans, VYCC and the Department of Forest Parks & Recreation.

Discontinued Funding

Chittenden County STP SDWK() – The SFY17 proposal does not include new projects funded through this line item as Chittenden County project needs can be funded through the TA and B/P competitive grant programs. This funding had been at 80% Federal and 20% Local with annual award amounts of \$300,000 in federal funds.

CCRPC Sidewalk Grant Program

Program History

After many years of awarding bicycle and pedestrian grants, the VTrans Bicycle and Pedestrian Program took a long hiatus, starting in SFY05. The CCRPC Sidewalk Grant Program was committed to by then Secretary McDonald shortly after the Circumferential Highway was stopped from going to construction through legal measures; the program was agreed to in order to meet some of the area needs. Funding for the program was first shown in the Capital Program in the SFY06 budget proposal. The only other funding opportunity for these types of projects at that time was the Transportation Enhancement Program (TE).

Since SFY12 VTrans has had an annual solicitation for new bicycle and pedestrian related projects through the TE Program and subsequently the Transportation Alternatives (TA) Program. In SFY12, approximately \$2,000,000 in federal funds were allocated for new projects; in subsequent years that amount has risen to \$4,000,000.

Statewide resources available to CCRPC municipalities for bike/ped projects include the following; these figures represent the total resources awarded, including any federal, state, and local share (see prior funding ratios for details):

- ~ \$ 5.0 M Federally Funded Bike/Ped Program
- ~ \$ 1.4 M *Transportation Alternatives Program
- ~ \$ 850 K *Vermont Downtown Transportation Program
- ~ \$ 600 K State Funded Bike/Ped Program

Moving Forward

In the SFY17 budget VTrans is recommending the discontinuance of funding for the Chittenden County Regional Planning Commission (CCRPC) Sidewalk Grant Program. It is the position of the Agency that there are adequate resources available to the communities of Chittenden County through the statewide bicycle and pedestrian funding programs. Due to the federal planning funding provided to the CCRPC as a federally designated Metropolitan Planning Organization, communities of the region have unique access to project planning resources and technical assistance to plan for projects and develop highly competitive gran applications. Many communities in the region have received state designations as Growth Centers, Downtowns, Neighborhood Development Areas and Village Centers. The density of residents and businesses and the ubiquitous accessibility to transit in the region all contribute to the high level of bike/ped trip generation. The chart below summarizes the success of the region historically in obtaining grant awards through the statewide program.

In SFY16 the Agency shifted its focus to determining how to more expeditiously advance sidewalk and pedestrian infrastructure projects by creating a state funded only program. VTrans sees this program as a better mechanism to advance the implementation of projects which had previously been awarded through the federally funded CCRPC Sidewalk Grant Program. By using state only funds, more linear feet of sidewalk are able to be constructed and the permitting and administrative burden to the state and communities is greatly reduced. In SFY17 VTrans is proposing a doubling of the state resources available for this program which would total \$300,000 and which will leverage \$300,000 in local funds for a \$600,000 investment in state only funded projects.

VTrans is committed to bringing resources to communities to enhance their bicycle and pedestrian infrastructure needs. This proposal advances the magnitude of those investments and provides equitable access on a statewide basis while still recognizing through the funding criteria that there are areas of the

state in which these resources are more critically needed. The evolution of these programs will continue to support the mobility and safety needs of Vermonters.

Below is a summary of funding received for bicycle and pedestrian projects within Chittenden County for the last 5 years, excluding funding through the CCRPC Sidewalk Grant Program:

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² FEDERAL AND STATE FUNDS, DOES NOT INCLUDE "LOCAL" SHARE.									
$^{ m 3}$ A 2014 MILTON SCOPING REQUEST ($ m \$10,000$) WAS FUNDED THROUGH THE CCMPO AND WITHDRAWN FROM THE PRC									

In addition to there being more funding opportunities now than in SFY06, the selection criteria used in the program(s) currently favor projects within Chittenden County being funded. This is in part due to the availability of professional staff, scoping assistance through the CCRPC, high volume of pedestrians and cyclists, etc. Projects are selected based on the following:

- Describe how the project addresses a pedestrian or bicyclist need identified in local or regional planning documents. Describe how the project contributes to a system of pedestrian and/or bicycle facilities
- Describe how the area being studied is one which would provide access to likely generators of pedestrian and/or bicyclist activity
- Is the project located within a Designated Downtown or Village Center recognized by the VT Department of Economic, Housing and Community Development?
- Describe how the project budget was developed
- Please describe how the proposed project addresses unsafe conditions. Be as specific as possible and provide data/documentation in support
- To what degree has the project advanced to date?
- Does the proposed project appear to have potentially significant permitting issues? (E.g. Act 250, stormwater, wetlands, 401 water quality, Section 4f) If so, how have those issues been considered?
- Does the proposed project require complex right of way acquisition? Right of way includes any temporary easements that might be needed to construct the project.
- Does the proposed project appear to include complex design issues (e.g. extensive retaining walls, bridges, railroad involvement?) If so, how have those issues been addressed?
- Is the application complete, well-written, internally consistent, and realistic; does it describe a single, clearly defined project.



Chittenden County Regional Planning Commission

February 17, 2016

Agenda Item 9: H.249 Council of Governments bill

Issues:

There is a pending bill (H.249) in the Legislature that would enable RPCs to provide inter-municipal services upon a vote of 67% of the municipalities. The most recent version is attached (dated 2/10/16). This bill is getting discussed currently and may change by the time of the CCRPC meeting.

There are municipalities in Chittenden County that are very supportive of this and others that are very opposed. Please review the Executive Committee minutes for a more detailed discussion of some of the major issues.

We will review the most recent version of the bill so that CCRPC board members have a good understanding of the background and details of the bill. This may be voted upon on the House floor before our meeting. If it passes out of the House, it will be heard in the Senate Government Operations Committee.

Executive Committee The Executive Committee added this to the CCRPC agenda to make sure the full board is aware of this bill.

Recommendation:

NA Staff

Recommendation:

Contact Charlie Baker with any questions: cbaker@ccrpcvt.org, 846-4490 Staff Contact:

ext. *23.

1	TO THE HOUSE OF REPRESENTATIVES:
2	The Committee on Government Operations to which was referred House
3	Bill No. 249 entitled "An act relating to intermunicipal services and the
4	authority to create a regional council of governments" respectfully reports that
5	it has considered the same and recommends that the bill be amended by
6	striking out all after the enacting clause and inserting in lieu thereof the
7	following:
8	Sec. 1. 24 V.S.A. § 4345b is added to read:
9	§ 4345b. INTERMUNICIPAL SERVICE AGREEMENTS
10	(a) A regional planning commission may exercise the authority under this
11	section only after an affirmative vote of at least 67 percent of both:
12	(1) the board of commissioners of the regional planning
13	commission; and
14	(2) the legislative branches of the regional planning commission's
15	member municipalities.
16	(b) Prior to a vote under subsection (a) of this section, a regional planning
17	commission shall:
18	(1) draft updated bylaws to specify the process for entering into, method
19	of withdrawal from, and method of terminating service agreements with
20	member municipalities; and

1	(2) present the draft bylaws to each member municipality's legislative
2	body.
3	(c) Upon an affirmative vote under subsection (a) of this section, a regional
4	planning commission may:
5	(1) promote cooperative arrangements and coordinate action among its
6	member municipalities, including arrangements and action with respect to
7	planning, community development, joint purchasing, intermunicipal services,
8	and infrastructure; and
9	(2) exercise any power, privilege, or authority, as defined within a
10	services agreement under subsection (d) of this section, capable of exercise by
11	a member municipality as necessary or desirable for dealing with problems of
12	local or regional concern.
13	(d)(1) In exercising the powers set forth in subsection (c) of this section, a
14	regional planning commission shall enter into a service agreement with one or
15	more member municipalities. Participation by a member municipality shall be
16	voluntary and only valid upon appropriate action by the legislative body of the
17	member municipality.
18	(2) A service agreement shall describe the services to be provided and
19	the amount of funds payable by each member municipality that is a party to the
20	service agreement. Service of personnel, use of equipment and office space,

1	and other necessary services may be accepted from member municipalities as
2	part of their financial support.
3	(e) A regional planning commission shall not have the following powers
4	under this section:
5	(1) essential legislative functions;
6	(2) taxing authority; or
7	(3) eminent domain.
8	(f)(1) Funds provided for regional planning under section 4341a or 4346 of
9	this chapter shall not be used to provide services under a service agreement
10	without prior written authorization from the state agency or other entity
11	providing the funds.
12	(2) A commission shall not use municipal funds or grants provided for
13	regional planning services under this chapter to cover the costs associated with
14	any service agreement under this section
15	
16	(Committee vote:)
17	
18	Representative
19	FOR THE COMMITTEE

1 CHITTENDEN COUNTY REGIONAL PLANNING COMMISSION 2 **EXECUTIVE COMMITTEE** 3 **MEETING MINUTES** 4 5 Wednesday, February 3, 2016 Date: 6 Time: 5:55 p.m. 7 Place: CCRPC Offices; 110 W. Canal Street, Suite 202; Winooski VT 05404 8 Present: Andy Montroll, Chair Chris Roy, Vice-Chair 9 Mike O'Brien, Secretary-Treasurer John Zicconi, At-Large 10 Brian Bigelow, At-Large Lou Mossey, Immediate Past Chair 11 Staff: Charlie Baker, Executive Director Regina Mahony, Planning Program Manager 12 Eleni Churchill, Trans. Program Manager 13 Forest Cohen, Business Manager Bernie Ferenc, Trans. Business Manager Martha Maksym, Executive Director, United Way of Chittenden County 14 Others: 15 16 1. Changes to the Agenda/Members' Items. Charlie noted that there will be no discussion on the

MOU as VTrans attorneys are now reviewing it.

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34 35 2. Review of Dr. Brumsted's Op-Ed and Chittenden Opiate Burden Reduction Alliance (COBRA) grant applications including CCRPC serving as backbone organization. Charlie said that a lot of this is rooted in the ECOS Plan health section which was developed with our partners at United Way and the Medical Center. One of the issues regarding health that was new in our plan was the opiate issue. We have connections with the CAPE project where UVM got a grant and we helped with data on health and crime issues primarily in Burlington. We have another grant "Partnership for Success" where we are the fiscal agent for a \$300,000 grant. Most of the recipients are working on prevention measures with youth. Some of the indicators involve the partners who help with the data. Charlie has been careful to note that we don't have a role in health care and don't want to, but we are providing data. The medical center invited him to serve on the Community Health Investment Committee where \$750,000 is invested each year. The idea in Dr. Brumsted's Op Ed piece is to work towards a future where they help people stay healthy rather than just treating symptoms to get healthy. There been a lot of conversations about how to deal with the opiate issue. Last week we were asked to become the backbone organization to coordinate meetings, be the fiscal agent, etc. This is a \$100,000 grant application which is part of a \$300,000/yr three-year effort where we would hire staff to facilitate a steering committee of the involved parties and work on data integration and analysis. They have come to us as a neutral third party that does both of these things in our current work.

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Martha Maksym is Executive Director of the United Way of Chittenden County and has been there over 22 years. They have been a part of this since 1996 when they started the Champlain Initiative, which she described. They ran the Champlain Initiative until approached by the CCRPC to participate in the new ECOS regional plan. This was unique for Champlain Initiative because ECOS involved the municipalities which CI did not. She noted that Collective Impact is a systematic approach to address a really complex societal issues. There are five components to the opiate crisis: a. education; b. treatment; c. recovery; d. safety; and e. public education. When you deal with all of these areas, you end up with a lot of organizations that should be involved. She further described calls she's been getting on the issue and what they want to do. She started to see a lot of work at cross purposes. The medical center has a Collective Impact

Grant Opportunity and she thought we could use this approach to organize the players to answer these questions:

- Shared goals
- Shared measurement. How are we going to know we got there?
- How do we make sure there are mutually beneficial activities?
- Continuous communication
- Backbone organization a neutral organization that will be behind the scenes to make sure data is collected, organize meetings, etc.

As they tried to decide who would do that Martha said the United Way considered it, but did not feel they would be neutral, so Penrose Jackson suggested that we do it under ECOS umbrella because the partners are already committed to working together. We are looking for \$100,000 per year from medical center for three years; Stiller Family Foundation has committed \$100,000 per year for three years and we have a strong interest from SIM grant through Green Mountain Care Board for \$100,000 per year for three years. The medical center committee is meeting next week to review the grant applications. The whole purpose is to support the organization. We would hire two staff — one for data gathering about the opiate crisis; and the second to be project manager to be sure the alliance is doing what they say they're doing. Others would be asked to provide seed money to put into programs, such as Boys & Girls Club to add activities to keep children busy and off the streets. After discussion with Charlie, Martha did add our organization as the tentative backbone organization on the application, but that could change if the board didn't agree.

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Charlie wanted to bring this to the Executive Committee to be sure you want us to take this on. Andy asked Charlie if this is something feasible for our staff to do. Charlie said yes, we can do this. The two employees would be working for this steering committee full-time. These are not complicated grants to manage. Martha said there is only one opiate issue application. Other proposals deal with other issues and the hospital committee will make the decision. Andy asked members if they're open to this. Lou Mossey asked whether it would impact our work program. Charlie said no and that it would be complimentary to the work we are already doing such as Melanie's data collection for ECOS and the CAPE work. Charlie noted that back in the Challenges for Change days, getting more involved with Health and Human Services was mentioned as something to consider. John was concerned about the location of the staff. Martha said Burlington Police Department and hospital each have some space, but she is concerned about the perception of this and where those people would be housed. Mike O'Brien said when he first read this he thought this was just treatment, but now he hears that it's prevention, treatment, law enforcement, etc. Martha said this is about organizing everything. Mike feels it's important and is something that we've been talking about. He knows the mayor's group is in favor. Martha said their staff tried to decide who the chair should be, such as Dr. Chen, Vermont Commissioner of Health. Mike O'Brien asked if this is going to work together with what Rutland has been doing. Martha said yes and noted that the U.S. Attorney's office is at the table. Mike asked if three years were a realistic timeframe. Martha said this is the organization that will get everyone talking to each other and sharing data. Mike feels it's a long-term problem and he hopes in three years there's a well-defined and organized group and that it won't be gone in five years. Martha said being under ECOS umbrella would keep us all together. Mike said if it's under ECOS, how will it affect the CCRPC long-term? Charlie said Martha is trying to be sure all these organizations work together and share data. They're hoping that once you get this all in place, you could have a system working that doesn't require extra staffing. She is also having a collaborative of funders to talk because perhaps United Way would no longer

invest in treatment because the hospital and other agencies would cover it; and United Way could switch support to, say recovery. Lengthy discussion continued. Martha feels the leadership committee will be in charge and staff wouldn't be day-to-day managed by CCRPC. When Mike asked if this effort just covers Burlington, Martha said all of Chittenden County. MIKE O'BRIEN MADE A MOTION TO RECOMMEND TO THE BOARD THAT WE TAKE THIS PROPOSAL ON. JOHN ZICCONI SECONDED. Members discussed whether the board should be making the decision. Charlie said the clean way would be to amend the work program. Lou suggested a look into how the ECOS plan might affect other things and how CCRPC can do more of this type of thing. We are amenable to be planners and the backbone organization. Charlie felt that we are fully "partnerized" and there aren't many more out there. THE MOTION WAS THEN AMENDED TO READ "MIKE O'BRIEN MADE A MOTION TO RECOMMEND TO THE BOARD THAT WE TAKE THIS PROPOSAL ON AND AMEND OUR WORK PROGRAM. JOHN ZICCONI SECONDED. MOTION CARRIED UNANIMOUSLY. John Zicconi does not support housing these staff people with law enforcement because it sends the wrong message. Another location would be better.

3. <u>Approval of January 6, 2016 Executive Committee Minutes.</u> CHRIS ROY MADE A MOTION TO APPROVE THE MINUTES OF THE JANUARY 6, 2016 EXECUTIVE COMMITTEE MEETING. MIKE O'BRIEN SECONDED AND THE MOTION CARRIED WITH LOU MOSSEY ABSTAINING.

4. Act 250 & Section 248 Applications. There were none this month.

5. <u>Draft MOU with VTrans and CCTA.</u> The attorneys at VTrans are now engaged. They are asking that it be a Memorandum of Agreement. We anticipate this being on the agenda for our March meeting.

6. Sidewalk Grant. Charlie noted that VTrans is proposing to discontinue funding Chittenden County STP Sidewalk program. The Transportation Advisory Committee (TAC) reviewed this at their meeting yesterday. The sense of the TAC was that it's not so bad because VTrans has been increasing funding for Bike/Ped and transportation alternatives and the program has gotten bigger. Eleni said the greater issue with them was the federal funded construction projects that went from 80% fed/10%state/10% local funding to 80% federal and 20% local funding with no state match. The state's argument is that if they don't fund federal projects, they'll have more money to put into the State Funded Construction Projects, which is new this year. They are proposing this pot go from 80% state funds with 20% local match to 50% state funds and 50% local funds. VTrans suggests this is a better deal because there are less requirements for construction projects using state funds only. Discussion ensued. John is concerned about cutting the \$300,000 because even if they added more money to the bike/ped program statewide, there is no guarantee our communities will get the same funding. Members hope that VTrans wouldn't try to spread the money evenly all around the state when the densest population in in Chittenden County. Some TAC members were going to take this issue back to their communities to get feedback. Charlie noted that our towns are likely shifting some of the funds that would have gone to bike/ped projects to water quality projects. John asked whether the state thought we'd see less money over the next 3-5 years. Eleni feels that we are positioned well to get these funds. In the past we've received 23.47% of the bike/ped municipal awards. We can do this because our communities can use PL funds for the scoping portion. She's sorry we're losing the sidewalk program and a letter might be prudent letting them know that we have these real needs in Chittenden County. Chris Roy said if we have the funding we

can deal with this locally and not impose on the state. Mike suggested we let our feeling known to the Chittenden County legislators who serve on the House and Senate transportation committees. Andy gave Charlie the authority to communicate this to the state as appropriate.

7. 1st Rough Draft of Tech Industry/Young Families Summary Report. Regina Mahony said we have a project in this year's work program to get a handle on the tech industry and young families to see if we can do anything. She said this is a very rough draft that Melanie and Emily have been working on. We're trying to get a handle on what issues there are in the tech area and whether housing is an issue. They're bringing it here now to see if board members think this is heading in the right direction. Their main conclusion is that we may undertake projects that support healthy community development like the following:

• Continuing to promote investments in all modes of transportation, especially between areas with high planned housing density and employment centers.

 Continuing to promote housing development for all income levels in area planned for growth.

 Continuing a regional housing conversation to determine needs and opportunities for housing development throughout the county.

• Collaborate with the Chamber of Commerce to enhance the Vermont Brand and promote Chittenden County as a burgeoning tech center.

Andy feels it's on the right track and feels there are a lot of groups doing things but we need an inventory of what's being done. This is on the right track to see where the challenges are. Charlie would like to bring this to the board in March so if there are follow-up items, we have time to add them to the FY17 UPWP. He feels the most important will be conversations about transportation infrastructure and then housing conversations. We've been growing as a county, but the workers are having to live outside the county. Andy feels we really want to have our area be considered a tech center and put a framework on some of these things. John Zicconi suggested that we spell out STEM in the beginning of the document. Lou Mossey noted there is a push on the education side for more STEM training.

8. <u>H.249 Council of Governments (COG) Legislation and FAQ</u>. Charlie noted that we had included a draft of the legislation in the packet, but there is a new version as of this afternoon. He did testify this afternoon, but only to give information. The committee voted it out this afternoon. Charlie said they ended up adding one sentence regarding voting that a COG "maintain an equal number of representatives appointed from each member municipality." The other changes were to increase percentage of towns voting in favor from 60 to 67%. They clarified that you can't use a state grant given for one thing to pay for COG services. Charlie said that two weeks ago he had his annual check-in with Milton. He said the Milton Selectboard is very opposed to the notion of COGs and there was discussion about Charlie's & RPC's intent to take over the towns. He was not very effective trying to dissuade them that this is not an intent of anyone here. Lou thinks this goes back to a decade ago when there was discussion of regional or county government. Lengthy discussion ensued. Members had concerns about some of the requirement in the bill. Charlie noted that this conversation very much mirrored the conversation in the House Government Operations Committee today. Those concerns included:

How to have at least 50% be municipal elected officials, because they're already pulled in all directions
 Some rural communities don't have staff so they rely on RPC for that CCRPC is one of the

 • Some rural communities don't have staff so they rely on RPC for that. CCRPC is one of the few in Vermont that really supports the municipalities and doesn't do a top down approach.

Why does the process have to be so complicated? or Why don't we just change the duties of
the RPCs? The House Gov Ops committee decided that it's better to have a more
transparent process for each of the towns in a region to decide if they want to turn their
RPC into a COG. What if a town doesn't want to participate? The legislature looked at this
that if a town wants to do it they can, if they don't they don't have to.

Charlie said it did pass out of the House Government Operations Committee today so he thinks it will go directly to the floor or possibly another committee. He feels there is another opportunity to testify in the Senate committee. Andy said we really don't know how our communities feel and he would hate for us to take a position one way or the other. It was noted that this is only enabling legislation so we could stay as we are now. Members agreed Charlie can continue to provide factual information on this topic. They also agreed that we need to let the full board know what's going on. Perhaps we need to get feedback about what the aversions are.

9. <u>Chair's/Executive Director's Report.</u>

- <u>ECOS Annual Report.</u> The report was emailed yesterday. Hard copies were distributed. Charlie noted that information included came from discussions with ECOS partners. Members briefly discussed the report and gave suggestions.
- <u>Personnel Evaluations.</u> Charlie noted that evaluations for all staff were completed on Monday. It was a very positive process. Staff all got high marks on performance. There was a lot of support for the new management structure.
- <u>UPWP Update.</u> Charlie noted we received 67 project suggestions for the FY17 UPWP with the total amount twice as much as what we have budgeted, so we'll have to do some cutting. The next committee meeting will be Thursday, March 3rd.
- <u>Legislative Update</u>. Besides the COG bill, Charlie has been following 4 others that have RPC implications:
 - A bill that passed house last year would change the municipal plan review from 5 years to 10 years, but is still up in the air.
 - Solar Siting Task Force just came out with a report. Adam Lougee from Addison County RPC represented VAPDA. It appears that a compromise may be developing where individual municipalities would have less weight in the Public Service Board process, but if the towns cooperated in developing a regional plan that would carry more weight. This is connected to the energy planning that RPCs are involved in and he thinks the energy planning in general is a good idea, but the actually siting criteria and/or mapping could be challenging.
 - Senate bill 123 is ANR's permitting process bill. They have 83 processes and are trying to get it down to five.
 - There's a bill the Agency of Commerce introduced that might take away our ability to "negotiate" a contract annually with them. We are talking with them to make sure we retain that ability.

10. Review of February 17, 2016 Board Agenda. Members reviewed and approved the agenda for the February 17th board meeting.

11. Other Business. There was no other business.

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12. Executive Session. JOHN ZICCONI MADE A MOTION, SECONDED BY LOU MOSSEY, TO GO INTO EXECUTIVE SESSION AT 8:05 P.M.TO DISCUSS PERSONNEL ITEMS. THE MOTION CARRIED UNANIMOUSLY. JOHN ZICCONI MADE A MOTION, SECONDED BY LOU MOSSEY, TO COME OUT OF EXECUTIVE SESSION AT 8:35 P.M. THE MOTION CARRIED UNANIMOUSLY.

There being no further business the Committee adjourned at 8:35.

Respectfully submitted,

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Bernadette Ferenc



CHITTENDEN COUNTY REGIONAL PLANNING COMMISSION TRANSPORTATION ADVISORY COMMITTEE - MINUTES

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DATE: Tuesday, February 2, 2016

TIME: 9:00 a.m.

PLACE: CCRPC Offices, 110 West Canal St. Winooski, VT

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Members Present Bruce Hoar, Williston

9 10 Bryan Osborne, Colchester and TAC Chair

Barbara Elliot, Huntington

12 Amy Bell, VTrans

13 Justin Rabidoux, South Burlington

14 Katelin Brewer-Colie, Bicycle/Pedestrian

15 Bob Henneberger, Seniors

16 Chris Jolly, FHWA

17 Peter Wernsdorfer, Winooski 18 Robin Pierce, Essex Junction

Brian Bigelow, Underhill

20 Roger Hunt, Milton

21 Matt Langham, VTrans

Dave Armstrong, CCTA

Dennis Lutz, Essex

Katherine Sonnick, Jericho

Jeanine McCrumb, Charlotte

26 Nicole Losch, Burlington

Sandy Thibault, CATMA

Staff Present

Eleni Churchill, Transportation Program Manager Christine Forde, Senior Transportation Planner

Jason Charest, Senior Transportation Planning Engineer

Charlie Baker, Executive Director

Peter Keating, Senior Transportation Planner Marshall Distel, Transportation Planner

Sai Sarepalli, Transportation Planning Engineer Bryan Davis, Senior Transportation Planner

Others Present

Emily Boedecker, Local Motion Alex Sampson, Winooski

1. Consent Agenda

N/A this month.

2. Approval of Minutes

A MOTION TO APPROVE THE MINUTES OF JANUARY 5, 2016 PASSED UNANIMOUSLY AFTER ACCEPTING A REVISION ADDING JUSTIN RABIDOUX TO THE MEMBERS PRESENT

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3. Public Comments

There were none.

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4. CCRPC Sidewalk Program Changes

Sue Scribner of VTrans attended the meeting via phone to provide more detail to the memo sent out in the TAC packet. VTrans is proposing to the legislature changes in the programs that fund bicycle and pedestrian projects. Changes include:

- Increasing state funds for the small scale state funded construction projects
- Increasing the local share for these projects
- Making scoping studies under this program a 50/50 split between state and local funds
- Providing operational funding for Local Motion's Lake Champlain Causeway bike ferry
- Eliminating the Chittenden County Sidewalk Program

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Sue cited several factors behind these changes, including, making more funding available statewide to advance projects, Chittenden County's favorable position in qualifying for the state programs given the planning/scoping resources available to the MPO and urban friendly evaluation criteria in those programs. She also mentioned that introducing more state only funding would result in more pedestrian infrastructure getting built. Sue also mentioned that federal funding through both the Bicycle and Pedestrian Program (BP) and Transportation Alternatives (TA) - over \$5M - is available state wide and these program will have an 80/20 federal/local share for project construction. TAC member comments/questions included:

- Towns will not likely use a 50/50 share program for construction projects
- Going from 80/20 or 90/10 programs to one that is 50/50 is a drastic change
- What's the big picture result of these proposed changes? (answer: Small increases in BP and TA programs although TA has a set-aside for stormwater projects, and there's the new \$300K State funds program)
- The table in the memo illustrates that Chittenden towns have, on average, received 20% of statewide funds through these programs but it could be argued that Chittenden County needs are
- Is this proposal a "done deal?" Is it worth talking to the legislature about the changes, especially the increase in local share?
- The legislative transportation committee will be reviewing this. Charlie Baker asked that if any towns want to take this up with the legislative committees to let him know.

5. Way to Go! Update

Bryan Davis thanked the TAC for replying by email regarding the selection of Place Creative as the firm to manage this program in the upcoming year. Bryan mentioned that when the program expanded statewide in 2010 with state funding, the Vermont Energy Investment Corporation took the program on but it now seemed more appropriate to let a marketing specialist assume management. Recent performance showed flat individual/employer registrations although school participation was up. Bryan reported that kick-off meeting took place last week and a decision was made to shift the two week event from May to September. He also reported that there would be a search for media sponsor to help boost participation.

6. Burlington North Avenue Corridor Update

Jason Charest gave an update of what was going on with this recently in-the-news project in Burlington. He first provided some background information;

A CCRPC 2013/2014 Corridor Study which resulted in

- Short, medium, long term recommendations,
 - City Council Resolution creating the
 - North Avenue Task Force, and a
 - Pilot Project (short term) for a 4 to 3 lane road diet

Jason then described the details of the road diet and its benefits – reducing speeding and crashes and allowing the repurposing of the public space – in this case for a protected bike lane. He also noted other road diet details and possible consequences:

- 20,000 AADT Rule of Thumb if higher it may not be a good candidate
- Some increase in travel time is expected
- Retiming signals is critical to making it work
- Un-signalized side streets can see increased delay
- Potential to divert traffic

Staff has collected quite a bit of data for the before pilot project conditions, including travel times and speeds, vehicle, pedestrian and bike counts and High Crash Locations (HCL) - two of these are on two segments between Ethan Allen Parkway and Shore Road.

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Jason then shifted to the project as a current news story due to a petition effort to roll back the pilot project. City council has agreed to have an item on the Town Meeting day ballot asking the public if four lanes should remain on the roadway through a specific stretch. While City Council approved the ballot

- item, most are still on record of supporting the pilot project. The pilot schedule: Contracted with Stantec for striping and signal assistance
 - Preparation of revised signal timing plans
 - Spring/Summer 2016 implementation

7. Status of Projects and Subcommittee Reports

- Monitor pilot and collect feedback throughout
- Make final decision Spring/Summer 2017 to make pilot permanent or not

Bryan Osborne directed TAC members to the project list on the back of the agenda page and asked if members had any questions.

8. CCRPC January Board Meeting Report.

Peter mentioned the FY17 UPWP public forum and approval of the regional ITS Plan, district leveling priorities and the mid-year UPWP budget adjustment.

9. Chairman's/Members' Items

Justin Rabidoux brought up the subject of shared services/staff among municipalities. He mentioned a Bike/Ped staffing need in South Burlington and the inability to budget for Full Time Equivalents (FTE) but thought that sharing positions between towns could make sense. He's looking for other interested communities to discuss this further.

The meeting adjourned at 10:20 a.m.

Respectfully submitted,

Peter Keating

CHITTENDEN COUNTY REGIONAL PLANNING COMMISSION PLANNING ADVISORY COMMITTEE - MINUTES

DATE: Wednesday, January 13, 2016

5 TIME: 2:30 p.m. to 4:30 p.m.

PLACE: CCRPC Offices, 110 West Canal Street, Suite 202, Winooski, VT

Members PresentDana Hanley, EssexJoss Besse, BoltonJeff Castle, MiltonCathyann LaRose, South BurlingtonClare Rock, Richmond

Ken Belliveau, Williston

Dana Hanley, Essex Staff

Alex Weinhagen, Hinesburg Regina Mahony, Planning Program Manager

Everett Marshall, Huntington Lee Krohn, Senior Planner
Paul Conner, South Burlington Emily Nosse-Leirer, Planner
Karen Purinton, Colchester Dan Albrecht, Senior Planner

1. Welcome and Introductions

Joss Besse called the meeting to order at 2:30 p.m.

2. Approval of November 18, 2015 Minutes

Cathyann LaRose made a motion, seconded by Ken Belliveau to approve the November 18, 2015 minutes. No further discussion. MOTION PASSED.

3. Community Rating System – Colchester Success

Colchester has successfully obtained status as a Community Rating System Class 8 Community. Sarah Hadd and Karen Purinton gave the PAC an overview of the Community Rating System process and benefits. This program provides benefits based on having higher standards in your floodplain regulations. They explained that this was a big paperwork exercise, however they were already regulating development in the floodplain, and collecting all of the needed information. After managing recovery of the Spring 2011 lake flood damages (were a lot of folks re-built and already have the elevation certificates), they thought it would be helpful to get all of that information down on paper in case they need it again. They were accepted into program, effective in May. There are a number of areas where you can get credit: outreach, stormwater management (and being able to prove those calculations), how strict your regulations are, etc. Colchester essentially allows no new building in the floodplain. Existing buildings can't expand footprint and can't add any other buildings, but they can add height if they flood proof and elevate the structure 1' above the base flood elevation (BFE is 102' along the lake).

Colchester received a rating of 8 – the best in VT. This rating provides landowners a 10% discount on flood insurance; and is therefore an incentive for residents to get flood insurance. Insurance discounts are in 5% blocks – so with every improved rating step (an improved score is a lower rating number) residents will get another 5% discount on flood insurance. Sarah Hadd indicated that Colchester has about 100 structures in floodplain, and only a small fraction have insurance. The Biggert-Waters Flood Insurance Reform Act of 2012, which was intended to require landowners to buy insurance more representative of the real cost of potential losses, was pulled back except for second homes. It also provides the Town with the best match scenario for FEMA disaster relief funds. Other benefits included education on other programs that the Town could take advantage of such as the Building Safety rating. They may be able to get a better rating based on their building codes, and this may ultimately help their ISO rating. They also analyzed their repetitive losses which was an informative exercise. Also, Karen indicated that the FEMA training center in MD offers a variety of courses, and the cost is covered (VT can send one person per year).

They found it challenging to be held to the same standards as a coastal community. There are a number of points that you can get regarding development, and they weren't able to get those points because they don't allow development at all. They were not able to provide all of the information for the public infrastructure

credits. While, it took a number of months to compile all of the documentation, they were already gathering all of the information anyway. They don't anticipate the program taking too much effort to maintain: they'll need to do a few outreach ads, and complete an annual report.

4. New Municipal Plan Review Documents

Regina explained that VAPDA has been working on a new set of municipal plan review documents (flood resiliency checklist, initial plan review consultation and formal plan review) to ensure consistency in plan reviews across the State. The PAC agreed that the new formal plan review document is a better alternative than the current 'Appendix A' spreadsheet that we've been using; so we will start using that form. Cathyann LaRose suggested that it would be helpful if the form asked for section numbers rather than page numbers so you don't have to update them as things shift. Regina Mahony suggested that we hold off on any formal changes to the CCRPC Plan Review Policy until we see if any legislative changes are made this year. Regina Mahony stated that the flood resiliency checklist is 13 pages long, and addresses quite a bit more than just the municipal plans. Regina Mahony will send the flood resiliency checklist out to the PAC. Dana Hanley indicated that VPA is cautiously optimistic that their comprehensive plan bill will go through; and if it does it will have some changes to the Regional Planning Commission's process. This led to the discussion about the length of Plans considering everything that needs to be included in them. Dana indicated that they were able to cut down the Plan by 88 pages, however with the pictures and design it added 25%. They re-wrote the plan from scratch and were able to weed out things that were added over the years that were no longer necessary.

5. South Burlington Comprehensive Plan Review and Public Hearing

Joss Besse opened the public hearing. No one from the public was in attendance. The public comment period was closed.

Emily Nosse-Leirer, summarized the Staff comments and explained that this is the second time that we are reviewing this Plan. All previous Staff comments were incorporated, including water quality and flood resiliency, which have been more than adequately addressed. Cathyann stated that they did try to cut things out of the Plan and shorten it; however it was challenging to do that considering all of the things that people wanted in the Plan. Things were added, rather than deleted. However, the first version had about 50 more strategies, and they were able to narrow those down. There were a couple of topics that prolonged the process including education issues and an east-west road. The City Council will hold their second hearing Feb. 1st.

Alex Weinhagen asked if they've given any thought to how to keep track of the strategies? They were not able to prioritize the strategies and they were okay with that. The Planning Commission will now talk about their priorities. They will likely work through the strategies in a similar fashion to the recommendations from the interim zoning reports where they met on a monthly basis to ensure things were moving along. Or perhaps on an annual basis as the sub-committees figure out their work plans. All of the committees were involved in development of the Plan to begin as well, so none of the strategies will be a surprise.

Sarah Hadd made a motion, seconded by Alex Weinhagen, that the PAC finds the draft 2016 South Burlington Comprehensive Plan, as submitted, meets all statutory requirements for CCRPC approval, and that the municipality's planning process meets all statutory requirements for CCRPC confirmation. Upon notification that the Plan has been adopted by the municipality, CCRPC staff will review the plan, and any information relevant to the confirmation process, for changes. If staff determines that changes are substantive, those changes will be forwarded to the PAC for review. Otherwise the PAC recommends that the Plan, and the municipal planning process, should be forwarded to the CCRPC Board for approval. No discussion. MOTION PASSED.

6. Regional Act 250/Section 248 Projects in the Horizon

- Hinesburg nothing new
- Colchester Solar project off of East Road towards Milton (All Earth Renewables). Alex asked if this was in Green Mountain Power's area as they've already met their cap; and they are asking for an increase. GMP and VELCO have both met their cap so they need to ask for an increase.

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- South Burlington there are likely projects on the horizon, but nothing that Cathy is aware of.
- Richmond solar farm proposed off of Governor Peck Road.
- Essex nothing that we don't know about already
- Williston former Pine Ridge school property is looking for an amendment to change the use to a church training program, and take down some buildings. There are a few things likely going to Act 250 in about 18 to 20 months: Finney Crossing amendment and Cottonwood Crossing.
- Huntington 6 lot subdivision has been pending for quite some time on Camels Hump Road.
- Milton Lamoille solar city project 4.9 (megawatts), municipal community solar project at the old landfill (3.8 megawatts), and at the wastewater treatment plant (500 kilowatts). There are also pending Act 250 projects in Catamount: NG Advantage office, Camp Precast Concrete 14,000 sq.ft. building and 6,000 sq.ft. office, and R&D 13,000 sq.ft. expansion.

7. Other Business

- a. PAC Topic Review for Future Meetings Staff will sound out a list of topics and ask for feedback on whether you'd find them useful or not, and if you have any other topics to add. Alex Weinhagen renewable energy facility siting may be worthy of discussion here. Even if it doesn't go anywhere in the legislation, it would be helpful to know how everyone has handled this question in their Plans. Dana suggested that it may be helpful to learn what the three RPCs who received the Department of Energy grants have done to address siting issues within their regions. It would be helpful to have Adam Lougee come up and present what they've done in Addison County to the PAC.
- b. Form Based Code Panel Discussion in Burlington. Wednesday, January 13, 2016 from 6:30pm to 8:00pm at Contois Auditorium, Burlington City Hall. Featuring Burlington Form Based Code Meeting with guest speaker Lee Einsweiler from Code Studio in Austin, TX.

8. Adjourn

The meeting adjourned at 4:05 p.m.

Respectfully submitted, Regina Mahony